



UNITED ARAB EMIRATES  
MINISTRY OF CLIMATE CHANGE  
& ENVIRONMENT

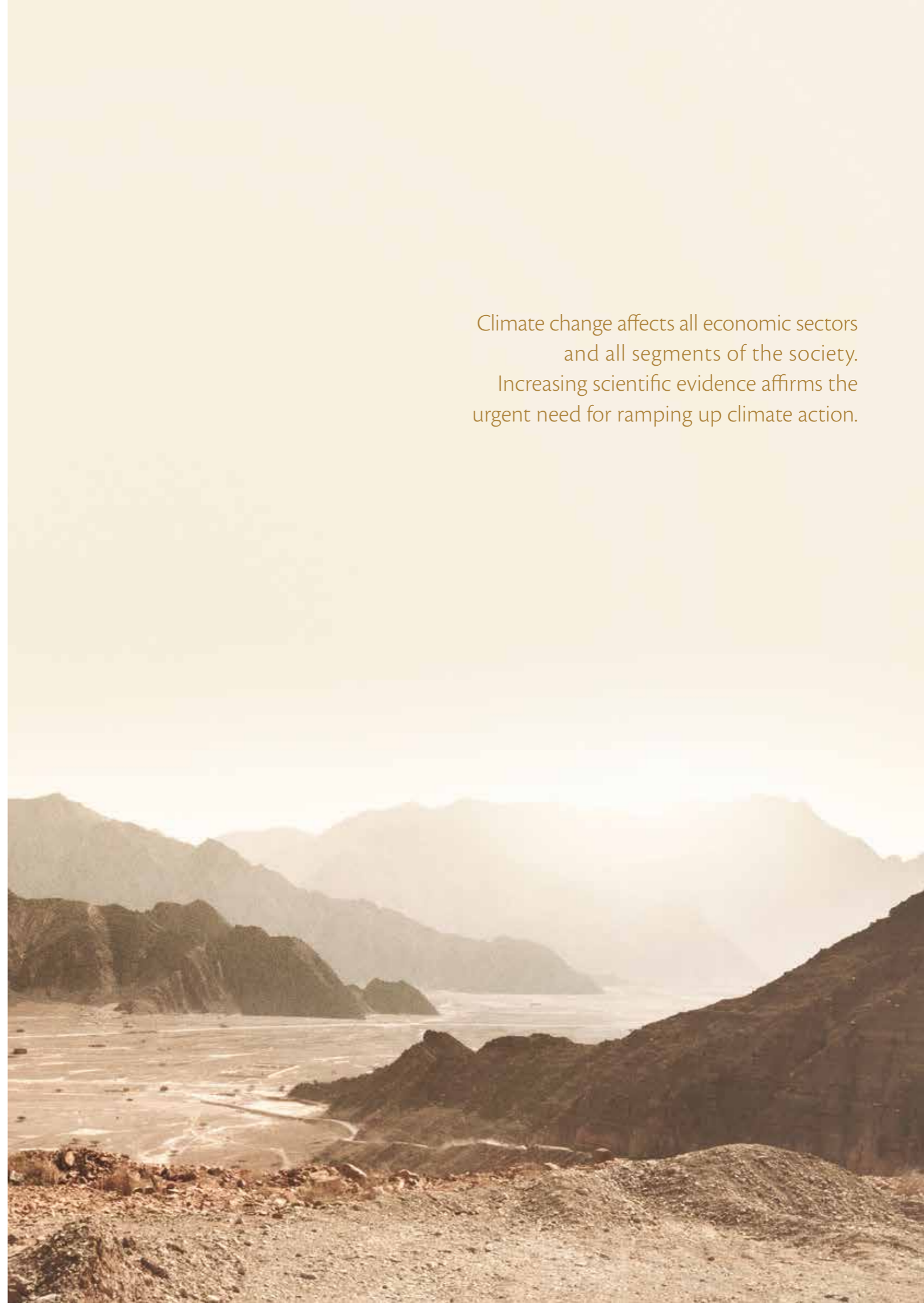
# National Climate Change Plan of the United Arab Emirates

## 2017-2050

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Climate change affects all economic sectors  
and all segments of the society.  
Increasing scientific evidence affirms the  
urgent need for ramping up climate action.





“Future generations will be living in a world that is very different from that to which we are accustomed. It is essential that we prepare ourselves and our children for that new world.”

THE LATE SHEIKH ZAYED BIN SULTAN AL NAHYAN  
Founder of the United Arab Emirates



“The future of the country is contingent on our ability to manage our national resources with wisdom and keenness on the interests of the future.”

HIS HIGHNESS SHEIKH KHALIFA BIN ZAYED AL NAHYAN  
President of the United Arab Emirates



“Our goal is clear: to build an economy that protects the environment and an environment that supports the growth of the economy.”

HIS HIGHNESS SHEIKH MOHAMMED BIN RASHID AL MAKTOUM  
Vice President and Prime Minister of the United Arab Emirates and Ruler of Dubai



“We have to strike a balance of responsibility between our duty to update other sources of energy, protecting our environment and ensuring a proper legacy for the next generation”

HIS HIGHNESS SHEIKH MOHAMMED BIN ZAYED AL NAHYAN  
Crown Prince of Abu Dhabi and Deputy Supreme Commander of the UAE Armed Forces

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## Foreword

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*It is a great pleasure to introduce the **National Climate Change Plan**, which serves as a roadmap to bolster nationwide actions for climate mitigation and adaptation in the UAE until 2050.*

Climate change affects all economic sectors and all segments of society. The growing scientific evidence on climate change affirms the urgent need for ramping up climate action. The UAE is located in a water-scarce hyper-arid environment, therefore climate adaptation is also of particular importance and our actions must be scaled up.

Although climate change is a threat to the UAE, we regard it as an opportunity for diversifying the economy and tapping into new growth engines in the form of innovative green products and services. The UAE is already on the right track. The large-scale deployment of solar energy technologies is an example of the UAE's leadership in climate action and addressing the global sustainable development agenda.

Through this Climate Plan, the UAE will further strive to be at the frontline of global efforts to prove that climate action can go hand in hand with continuous economic development.

Building on national policies relevant to green growth and sustainable development, particularly the UAE Green Agenda 2015-2030, and reflecting on valuable inputs received from stakeholders from public, private, and non-governmental sectors, the Climate Plan is envisaged to strengthen the momentum going forward. This is not a stand-alone policy – rather, it serves as a complementary plan of action that specifically addresses climate change. This is a living document and will be updated periodically according to the progress made.

I would like to thank our stakeholders for their contribution in developing this Climate Plan, and reaffirm the UAE's strong commitment to continue addressing climate change in the coming decades. Climate change should be everyone's concern, and each of us has a valuable role to play in turning this global challenge into an opportunity for prosperity.

**H.E. Dr. Thani Bin Ahmed Al Zeyoudi**  
Minister of Climate Change and Environment



## Acknowledgements

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This Climate Plan was developed by the Ministry of Climate Change, in partnership with the Global Green Growth Institute (GGGI). The document also benefited from the technical inputs from the Emirates Wildlife Society in association with WWF (EWS-WWF). It was developed based on detailed situation and gaps analysis, international benchmarking, and series of group and bilateral consultation meetings with various experts and representatives from the government, private sector, and academic institutes listed below.

Abu Dhabi Global Environmental Data Initiative  
 Abu Dhabi National Oil Company  
 Agthia Group  
 Al Futtaim Group  
 Al Naboodah Group  
 Al Rostamani Group  
 Al Serkal Group  
 Al Yousuf Group  
 Bee'ah (Sharjah Environment Company)  
 Department of Economic Development – Abu Dhabi  
 Department of Economic Development – Dubai  
 DP World  
 Dubai Carbon Centre of Excellence  
 Dubai Municipality  
 Dubai Roads and Transport Authority  
 Dubai Supreme Council of Energy  
 Emirates Authority for Standardization and Metrology  
 Emirates Future  
 Environment Agency – Abu Dhabi  
 Etihad Airways  
 Federal Authority for Nuclear Regulation  
 Federal Competitiveness and Statistics Authority  
 Federal Electricity and Water Authority  
 Fujairah Municipality  
 General Civil Aviation Authority  
 Majid Al Futtaim Group  
 Masdar  
 Ministry of Energy  
 Ministry of Finance  
 Ministry of Infrastructure and Development  
 National Bank of Abu Dhabi  
 National Emergency Crisis and Disasters Management Authority  
 National Quarries  
 Prime Minister's Office  
 Ras Al Khaimah Public Works and Services Department  
 Sharjah Economic Development Department  
 Sharjah Environment and Protected Areas Authority  
 Sharjah Municipality  
 Sheikh Zayed Housing Programme  
 Zayed University

## Abbreviations

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AGEDI	Abu Dhabi Global Environmental Data Initiative
BUR	Biennial Update Report
CC&EC	UAE Council on Climate Change and Environment
EAD	Environment Agency – Abu Dhabi
ESCO	energy service company
GDP	gross domestic product
GHG	greenhouse gas
INDC	Intended Nationally Determined Contribution
KPI	key performance indicator
MOCCA	Ministry of Climate Change and Environment
MOEW	Ministry of Environment and Water
MRV	measurement, reporting, and verification
NAAP	National Adaptation Action Plan
NCCMS	National Climate Change Management System
NCCRA	National Climate Change Risk Assessment
NDC	Nationally Determined Contribution
SCE	Supreme Committee of Environment
SDG	Sustainable Development Goal
SME	small and medium-sized enterprise
UAE	United Arab Emirates
UNFCCC	United Nations Framework Convention on Climate Change

With visionary leadership and a fast-growing economy, the UAE is well positioned to achieve its development ambitions.

The United Arab Emirates (UAE) is committed to addressing climate change that affects all spheres of our society and the environment. The challenge is matched by the opportunity to pursue a sustainable growth pathway that preserves the environment and improves the quality of life, as envisioned in the UAE Vision 2021.

This National Climate Change Plan (hereafter referred to as “Climate Plan”) consolidates the UAE’s climate action under a single framework and identifies strategic priorities, covering both mitigation and adaptation measures.



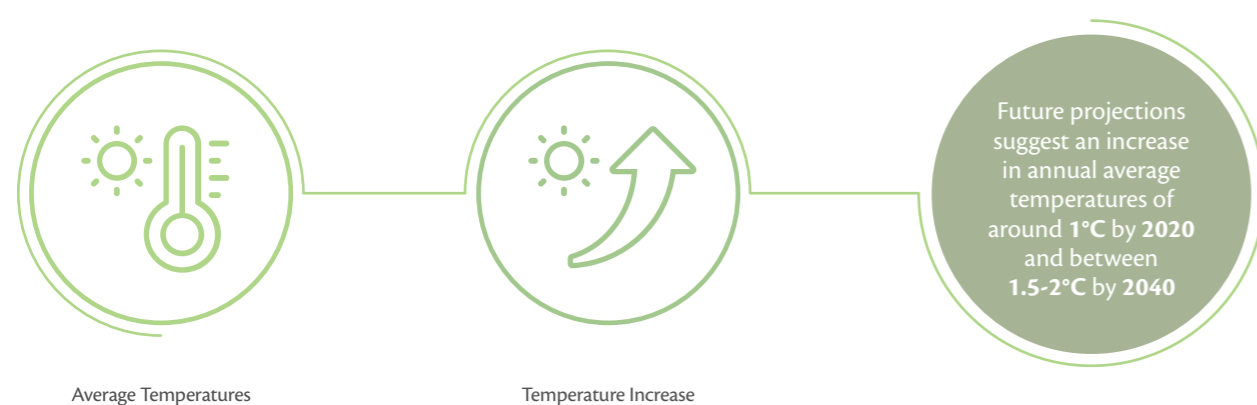
This section provides the background and principles behind the development of the National Climate Change Plan, which aims to help transform climate risks into opportunities.

## 1.1. Climate Change in the UAE

Climate change impacts increase national vulnerability and, if left unmanaged, will affect the growth potential of the United Arab Emirates (UAE). Potential impacts of climate change on the UAE include extreme heat, storm surge, sea level rise, water stress, dust and sand storms, and desertification. Even small variations in weather patterns could significantly affect the country's economic, environmental, and social well-being.

**The most vulnerable areas to climate change in the UAE are: water, coastal, marine, and dryland ecosystems; buildings and infrastructures; agriculture and food security; and public health.** Based on the analysis of past and present anthropogenic drivers, future projections using climate models suggest an increase in the UAE's annual average temperature of around 1°C by 2020, and 1.5-2°C by 2040.<sup>1</sup> The effects of climate change are likely to be felt most severely in coastal zones, where marine habitats will suffer from rising water temperatures and salinity, whereas infrastructure will be tested by storm surges and sea level rise. Other risks include weakened food security and health damages from extreme weather events.

Results of local climate change studies and research<sup>2</sup> show that climate change could have implications on the UAE's development objectives. Direct impacts of extreme weather events, as well as slow-onset phenomena such as sea level rise, could disrupt the daily functioning of transport and infrastructure, impact the value of real estate, affect environmental assets, and damage the tourism industry.



1. Abu Dhabi Global Environmental Data Initiative (AGEDI), 2015. *Regional Atmospheric Modeling for the Arabian Gulf Region- Future Scenarios and Capacity Building*. Final Report for AGEDI's Local, National, and Regional Climate Change Programme.

2. EAD, 2009. *Climate Change: Impacts, Vulnerability and Adaptation*.

Adopted at the 21st Conference of the Parties (COP21) to the United Nations Framework Convention on Climate Change (UNFCCC) held in Paris in 2015, the Paris Agreement will govern climate action from 2020 onwards. It demonstrates the commitment of both developing and developed countries alike to hold the global temperature increase to below 2-degrees Celsius compared to pre-industrial levels.

While legally binding, the flexible nature of the Paris Agreement allows each country to determine its own climate contributions through Nationally Determined Contributions (NDCs), which are expected to become more ambitious over time. Starting in 2023, the progress of implementation will be evaluated every 5 years to ensure that the objectives are being met. The record speed at which the Paris Agreement entered into force in November 2016, after less than a year of its adoption, indicates the urgency recognized by the international community to address climate change. The UAE was one of the first countries in the region to ratify the Paris Agreement in September 2016.

The UAE has been a strong supporter of the Sustainable Development Goals (SDGs) that underpin the 2030 Agenda, which was adopted at the 2015 United Nations Sustainable Development Summit.

The 17 goals and 169 targets address key sustainability issues for all and pave the way for a sustainable future. SDG 13 that aims to "take urgent action to combat climate change and its impacts" is a dedicated goal on climate change. But climate change is a cross-cutting issue that is strongly linked with the broader sustainability agenda, including access to clean energy (SDG 7), sustainable economic growth (SDG 8), increased resource efficiency (SDG 9), sustainable consumption and production (SDG 12), and healthy ecosystems (SDGs 14 and 15).

## 1.2. Climate Policy Landscape

The UAE has already put in place foundations for green growth and climate change. They align with the UAE's track record of supporting the international climate policy architecture, as green growth and climate change represent a critical element of the UAE's international cooperation efforts.

**1975**

UAE Supreme Committee of Environment (SCE) formed

**1995**

Became an official party to the United Nations Framework Convention on Climate Change (UNFCCC)

**2005**

Acceded to the Kyoto Protocol as a Non-Annex I Party

**2007**

Submitted the First National Communications to the UNFCCC

**2010**

Submitted the Second National Communications to the UNFCCC

**2012**

Announced the *UAE Green Growth Strategy – "Green Economy for Sustainable Development"*

Ratified the Doha Amendment under the Kyoto Protocol

**2015**

Adopted the *UAE Green Agenda 2015-2030*, as the implementation framework of the *UAE Green Growth Strategy*

**1993**

Federal Environmental Agency established to replace SCE

**1999**

Federal Law for the Protection and Development of the Environment issued

**2006**

Ministry of Environment and Water (MOEW) established

**2009**

Became a member and host of the International Renewable Energy Agency (IRENA)

**2011**

Launched the *UAE Vision 2021*, the national development planning blueprint

Became host to the regional office of the Global Green Growth Institute (GGGI)

**2013**

Submitted the Third National Communications to the UNFCCC

**2016**

Reorganized MOEW as the Ministry of Climate Change and Environment

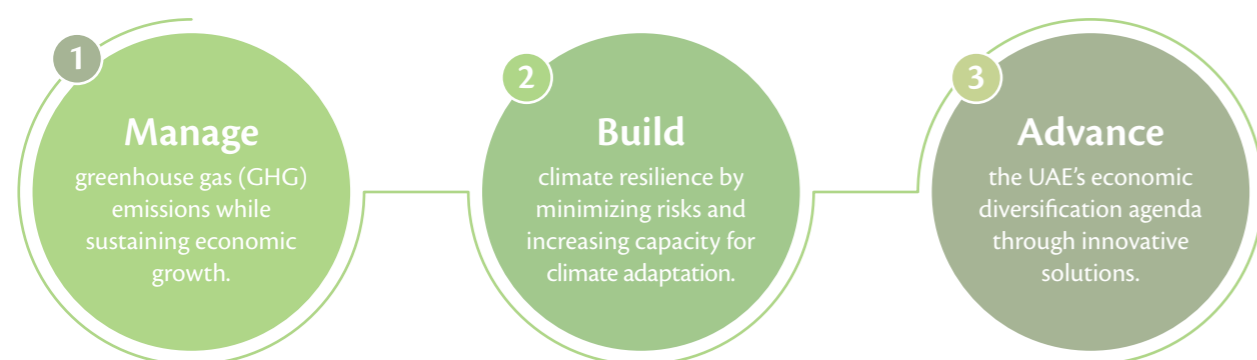
Formed the UAE Council on Climate Change and Environment (MOCCAEE)

Ratified the Paris Climate Agreement

Launched the Dubai Declaration on Sustainable Finance

## 1.3. Objectives

The Climate Plan is the UAE's comprehensive framework to address the causes and impacts of climate change, plan the transition into a climate resilient green economy, and achieve a better quality of life. The primary objectives of the Climate Plan are to:



**Manage greenhouse gas (GHG) emissions while sustaining economic growth.** The UAE's total GHG emissions are expected to continue rising in line with projected economic and population growth. However, the Climate Plan aims to manage emissions, to ensure that climate action furthers the achievement of economic goals for the country while meeting its climate change objectives by decoupling emissions from economic growth.

**Increase climate resilience by minimizing risks and improving adaptive capacity.** Promoting a climate-resilient economy is a prerequisite for the UAE to realize the transformative change outlined in the UAE Vision 2021. A systematic and scientific assessment of climate risks and vulnerabilities is at the heart of the Climate Plan. It emphasizes the need to make the nation's economy and infrastructure "climate-proof", protecting its people and ecosystems against climate-related impacts.

**Advance the UAE's economic diversification agenda through innovative solutions.** As the UAE continues to invest in non-oil sectors with high growth potential, the Climate Plan will facilitate a stronger growth momentum in key emerging sectors. This will be achieved by deploying resource-efficient, innovative measures to generate high added value from the emerging industries, encouraging job creations in green businesses, and leveraging the mutually reinforcing relationship between climate action and economic diversification.

In light of the Paris Agreement and the Sustainable Development Goals (SDGs), climate action presents a strategic opportunity for the UAE to further solidify its global reputation. By pursuing these interlinked objectives, the Climate Plan is envisaged to further strengthen the UAE's regional and global leadership in climate action.

## 1.4. Key Climate Priorities



### A. National GHG Emissions Management System

The UAE's current policy directions already present solid progress on the management of GHG emissions. As a next step forward, the UAE will work to synthesize ongoing efforts at sectoral and emirate levels in monitoring and managing GHG emissions, taking into account international best practices. A comprehensive and uniform framework for a robust GHG measurement, reporting, and verification (MRV) system will be developed. This system will account for data from all emissions sources across all sectors, as well as carbon sinks that remove and offset atmospheric emissions via natural and artificial reservoirs.

Furthermore, a common platform serving as a national climate change management system (NCCMS) will be developed to integrate the GHG inventory into other key data and findings from climate research.



### B. National Adaptation Planning and Implementation

Mainstreaming climate resilience in development planning is critical to the management of current and future risks, and to maximizing the opportunities from strengthened resilience. While there are ongoing adaptation measures and initiatives in the UAE, these have not been framed within the context of climate action. Assessments of risk, exposure, and vulnerability in different sectors have been initiated but they are still in a nascent state. Therefore, a comprehensive evidence-based adaptation planning at the national level is required.



### C. Private Sector-Driven Innovative Diversification Program

The private sector will play a critical role in advancing the UAE's economic diversification agenda by strengthening the market for environmental goods and services. It is in the best interests of the private sector to tackle climate change as the expected impacts may affect their bottom line. Businesses can be a source of innovation in addressing sustainability challenges, and they have huge potential to provide the necessary resources to advance the diversification agenda. To fulfill this priority, the government is required to provide an enabling environment for private-sector actions through a combination of regulations and incentives.

## 1.5. Structure

The overall structure of the Climate Plan is guided by the principles of policy alignment, integration, complementarity, and innovation. The UAE’s “Key Climate Priorities” are anchored on three strategic objectives that correspond to mitigation and adaptation.

The key climate priorities (described in Section 2) will be implemented alongside the extensive initiatives under the *UAE Green Agenda 2015-2030* (hereafter referred to as “Green Agenda”), to sustain the progress achieved to date, synergize actions and maximize positive impacts (see Section 3). The Climate Plan also highlights the importance of the “Enablers: Means of Implementation”, which are the mechanisms to support climate action (see Section 4).

**The timeline of the Climate Plan extends as far as 2050, with a short-term horizon of 2020.** This is in line with the timeframe of the *UAE Vision 2021* and the post-2020 global climate regime under the Paris Agreement. In addition, the Climate Plan includes expected outcomes for 2025 and 2030 as critical junctures to allow regular monitoring and re-assessment of the outcomes.

Strategy	Response	Expected Outcomes			
		By 2020	By 2025	By 2030	By 2050
Mitigation	As of 2017 2021 clean energy target at national level established	By 2020 National GHG emissions management system established	By 2025 Management of GHG emissions progressed	By 2030 High level of eco-efficiency achieved	By 2050 Robust national climate change management system in place
Adaptation	National climate adaptation policy development initiated	Climate risk and vulnerability assessment performed, immediate measures put in place	Adaptation planning mainstreamed in development policy	Continuous monitoring and evaluation to ensure evidence-based adaptation measures	

The Climate Plan is built on relevant policy documents on green growth and sustainable development. These include a wide range of policies, strategies, and plans, such as the *UAE Vision 2021*, *Green Agenda*, and *National Innovation Strategy*.

Other relevant policy documents at the federal and emirate levels include the *National Energy Plan for 2050*, *National Biodiversity Strategy and Action Plan*, *Abu Dhabi Economic Vision 2030*, *Abu Dhabi Environment Vision 2030*, *Dubai Integrated Energy Strategy 2030*, *Dubai Carbon Abatement Strategy 2021*, and *Dubai Municipality Climate Change Policy Statement*. Thus, the Climate Plan is not a stand-alone policy statement but rather a complementary framework of actions that specifically addresses climate change in a proactive manner.



## 1.6. The UAE Green Agenda 2015-2030

Building upon the UAE Vision 2021, the Green Economy for Sustainable Development initiative was launched in January 2012, with an ambition that the UAE will become a global hub and a successful model of sustainable development.

Subsequently in January 2015, the Cabinet approved its implementation plan, the *UAE Green Agenda 2015-2030*, which consists of five strategic objectives and 12 main programs. These objectives and programs were designed to cover all key aspects of a green economy transition – from technology, human capital, regulatory environment, green finance, international trade, local content, intellectual property, consumer awareness, to integrated national planning and cooperation across the emirates. Based on the latest updates, 22 out of 41 Green key performance indicators (KPIs) for the Green Agenda show either an improving or steady trend.

### Strategic Directions



Green  
Energy



Climate  
Change



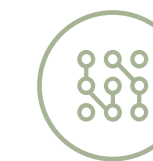
Green  
Investment



Green  
City



Green  
Life



Green  
Technologies

### Strategic Objectives

#### 1. Competitive Knowledge Economy

- 1.1 Natural Green Innovation Programme
- 1.2 Green Diversification Programme

#### 2. Social Development & Quality of Life

- 2.1 Intergrated Green Infrastructure Programme
- 2.2 Green Workforce & Talent Programme

#### 3. Sustainable Environment & Valued Natural Resources

- 3.1 Natural Capital & Resilience Programme
- 3.2 Environmental Goods & Services Programme

#### 4. Clean Energy & Climate Action

- 4.1 Intergrated Power & Water Management Programme
- 4.2 National Renewable Energy Programme
- 4.3 National Green Economy Data Programme

#### 5. Green Life & Sustainable Use of Resources

- 5.1 National Energy & Water Efficiency Programme
- 5.2 National Waste-to-Resource Programme
- 5.3 National Sustainable Transport Programme





Courtesy of Masdar



Courtesy of Masdar

## 1.7. Enablers: Means of Implementation



### A. Innovative Green Finance

In the UAE, green finance is gaining momentum, but a stronger enforcement of policy framework and regulations is required to link bankable projects and financiers. Mainstreaming green finance in public policy requires an iterative and participatory process of strategic planning and implementation. In the longer term, the UAE may consider innovative tools such as green fiscal policy to further stimulate investment flows into sustainable projects.



### B. Capacity Building

The job prospects in the green economy are promising, but require filling significant capacity gaps to realize them. To prepare the workforce for the transition to green sectors such as clean energy, green manufacturing, and environmental goods and services, the UAE will: carry out a comprehensive capacity needs assessment; leverage young local talents by equipping them with technical, managerial, and vocational skills; and forge closer collaboration between academia and industry.



### C. Governance, and Monitoring and Evaluation

The implementation of the Climate Plan will be overseen by the UAE Council on Climate Change and the Environment (CC&EC) as an inter-ministerial, inter-emirate governance body. The Ministry of Climate Change and Environment (MOCCAEC) will take the role of the secretariat. MOCCAEC will also take primary responsibility for monitoring the progress of the Climate Plan.



### D. Awareness Raising and Communications

MOCCAEC will lead an awareness raising and communications campaign, in partnership with stakeholders, after conducting a thorough assessment of the targeted audiences' understanding, motivations, and willingness to take climate action. MOCCAEC will conduct campaigns in partnership with relevant stakeholder to facilitate the participation of government entities, businesses, youth, households, academia, and media, in addressing climate change.



### E. International Cooperation

The UAE is ready to fulfill its international commitments as it shares common objectives with the Paris Agreement on climate change and the Sustainable Development Goals. In addition to being actively engaged in international climate change negotiations to protect the country's interests, the UAE will seek means to enhance its technical capabilities through technology transfers and financing mechanisms available to the country.



## 02. KEY CLIMATE PRIORITIES

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The UAE has identified three key priorities that best respond to the country's climate change challenges through comprehensive analyses and series of stakeholder consultations.

The priorities – arranged in no hierarchical order as they are all equally urgent and important – include the establishment of a national GHG emissions management system, adaptation planning and implementation, and private sector-driven innovative diversification program.

## 2.1. National GHG Emissions Management System

### Background



GHG emissions in the UAE have been increasing. However, the UAE has been taking voluntary measures to mitigate climate change, despite its status as non-Annex I Party to the UNFCCC.

Proactive measures have been driven by the UAE's clean energy target of 24% by 2021 under the *UAE Vision 2021*, which was the basis of the country's Intended Nationally Determined Contribution (INDC) submitted to the UNFCCC in October 2015. The INDC subsequently became the UAE's NDC following the ratification of the Paris Agreement in September 2016. The national clean energy target was increased to 27% in 2016. Abu Dhabi and Dubai have also taken the initiative of setting their local clean energy targets, which are key to managing GHG emissions.

UAE's clean energy target of 24% by 2021 under Vision 2021



The target was increased to 27% in 2016

The development of a solid national GHG emissions management system is a fundamental element of the Climate Plan, and the UAE has already made noticeable efforts in building GHG inventories to date.

It has demonstrated incremental progress despite significant challenges in data collection and accounting. The accumulated multi-year official data between 1994 and 2014 forms a foundation for early understanding of the national carbon trajectory, and presents an opportunity for upgrading the system and ensuring data quality. The progress achieved to date is as follows:

- The UAE has estimated GHG emissions at the national scale for the years of 1994, 2000, 2005, 2012, 2013, and 2014. The first three data sets have been used for the UAE's National Communications to the UNFCCC, while the last three data sets have been compiled by the Ministry of Energy in developing the national GHG inventory on a yearly cycle.
- Abu Dhabi has completed two comprehensive GHG inventories at the emirate level for 2010 and 2012. The inventory also predicted the emissions projections until the year 2030 based on two scenarios – the business-as-usual scenario and the emissions-control scenario.
- There is a certain level of information sharing between Abu Dhabi and national inventories. However, there are no commonly agreed methodologies and arrangements for data collection, estimation, and verification between the two processes.

#### GHG Goals and Clean Energy Goals

- 27% clean energy by 2021 (*UAE Vision 2021*)
- 50% target for power generation from clean energy by 2050 (*National Energy Strategy 2050*)
- Abu Dhabi: 7% renewable energy target by 2020
- Dubai: 7% renewable energy target by 2020, 25% by 2030, and 75% by 2050 (*Dubai Clean Energy Strategy 2050*)

#### Current Set-up for National Inventory

- The Ministry of Energy is currently responsible for the national GHG inventory, producing national inventory data for the years of 2012 (*published in 2014*), 2013 (*2015*), and 2014 (*2016*).

5 Excluding carbon sinks generated from land-use change and forestation.

## Opportunities

The country is ready to develop a scientific, robust, and credible national GHG emissions management system.

A substantial number of initiatives broadly contributing to climate change mitigation objectives are underway, focusing on clean energy and efficiency measures. The management system is expected to:

- Enhance coherence across planning and coordination of relevant strategies, plans, and policies;
- Inform and support climate and green growth programs;
- Enhance monitoring and reporting on progress; and
- Reinforce the nation's international reputation as a leader in climate action.

**The timing is opportune, as a post-2020 climate regime under the UNFCCC is being shaped by the Paris Agreement.** This will require non-Annex I developing country groups to adhere to more frequent and stringent reporting requirements such as the following:

- Biennial Update Reports (BURs) that contain national inventory reports, and information on mitigation actions, including the required needs and support received, either as part of the National Communications for the years that a BUR is due, or for other years as a stand-alone update.
- In the longer term, the UAE may consider more rigorous forms of inventory reporting, such as the Common Reporting Format tables that contain standardized time series data, and the yearly national inventory reports that contain transparent and detailed information including methodologies and source information, as well as institutional arrangement for inventory development.

**Introducing a robust measurement, reporting, and verification (MRV) system presents an opportunity to improve data and information sharing, and cross-sectoral coordination on climate action.** Given the lack of a commonly applied MRV framework, the situation presents an entry point for inventory policy development, by focusing on the development and application of national MRV guidelines. The MRV framework will also be an effective tool for assessing mitigation measures using universally recognized methodologies.

## Way Forward

The GHG emissions management system will thoroughly cover all economic sectors such as energy, transport, building, industrial process, waste, and agriculture. It will be based on rigorous analyses, utilizing international best practice, and elaborating locally-specific emission factors.

### Immediate actions (2020)

**Upgrade the national inventory system:** It will be a multi-year, multi-stakeholder process that involves iterative learning, clarification of collaborative arrangements for inter-emirate and inter-agency data sharing, and management of inventory publications to make the data available for the stakeholders.

### Long-term actions (2030-2050)

**Expand the GHG emissions management system to form a national climate change management system (NCCMS):** This will serve as an information and data repository for all climate-related data, information, and technical studies. It will be a single consolidated national system accessible to policy-makers, practitioners, researchers, and the public.

As essential components of the NCCMS, four policy data sets are proposed:



## 2.2. National Adaptation Planning and Implementation

### Background

Climate modeling indicates a clear future trend of a warmer climate in the UAE. Preliminary understanding of the changes in the UAE's climate includes:



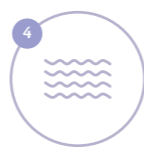
Average annual temperature rise of about 2-3°C by 2060-2079<sup>6</sup>



Humidity increase of about 10% over the entire Arabian Gulf by 2060-2079<sup>7</sup>



Increase in annual rainfall between 50-100% in Dubai, Sharjah, and the Northern Emirates



Sea surface temperature increase of 1-2°C by the end of the century<sup>8</sup>

**The climate-associated hazards pose a threat to the UAE's efforts in achieving the UAE Vision 2021.** Climate-associated hazards include heat, water stress, heavy rainfall, as well as dust and sand storms. If left unchecked, climate change could impact the coastal zones, public health, labor productivity, food security, tourism, and infrastructure. These severe consequences can only be prevented by a combination of systematic, long-term mitigation and adaptation efforts.

**The UAE views adaptation as a necessity and not an option.** Even if the world economy stops emitting GHGs now, there is already enough warming built into the climate system to impact the well-being of populations, economic growth, and the environment. The need for embedding climate resilience in policies and infrastructure, therefore, becomes important to the management of current and future risks and opportunities.

**There are already ongoing adaptation initiatives, but these are not always framed within the context of climate change or green growth.** Some of the initiatives in the UAE related to disaster risk reduction, emergency, or crisis management do not highlight the relationship with climate change enough, although the linkage is evident. There have been adaptation efforts at the national level but more work needs to be done.

**Adaptation measures need to be scaled up to match the scope and depth of the UAE's mitigation efforts.** Assessments of risk, exposure, and vulnerability are only in their early stages in different sectors, and are not currently underpinned by a comprehensive action plan. Moreover, the economic growth potential of adaptation measures needs to be assessed.

### Opportunities

Increasing climate resilience is fundamental to achieving the UAE Vision 2021. Tailor-made adaptation measures will reduce the UAE's exposure and vulnerability to climate change, and thereby increase climate resilience.

The adaptation planning and implementation process is envisaged to strengthen the foundation for climate science. This will facilitate scientific and evidence-based decision-making that also includes broad participation from relevant stakeholders. It will enhance the availability, reliability, and accessibility of data on climate risks, impacts, and vulnerabilities.

Climate resilience will enhance the overall quality of life. Adaptation actions will help create:

- A knowledge-based society (improved climate change data systems);
- A healthy and educated society (reduced impact of climate change on human health, in particular to support vulnerable groups);
- A competitive and resilient green economy (increased resilience of the finance sector to climate-related shocks);
- Sustainable and healthy ecosystems (enhanced coping capacity of ecosystems to deal with human-induced stressors); and
- Enhanced mitigation and adaptation co-benefits through carbon sequestration from coastal and marine vegetation (blue carbon).

### Way Forward

The national climate adaptation action will prioritize areas where co-benefits between mitigation and adaptation can be generated in the short term, given the complementary nature of mitigation in tackling climate change at sources, and adaptation in addressing its negative socioeconomic and environmental consequences.

In the longer term, efforts will be geared toward systemizing and mainstreaming adaptation in planning future development at national, subnational, and sector levels.

<sup>6</sup> AGEDI, 2015. *Regional Climate Change: Atmospheric Modeling*.

<sup>7</sup> AGEDI, 2015. *Regional Ocean Climate Modeling*.

<sup>8</sup> AGEDI, 2015. *Results of the Regional Ocean Modeling Sub-project*. LNRCC Program.

### Immediate actions (2020)

Set up a UAE technical working group on adaptation: The UAE Council on Climate Change and Environment (CC&EC) will nominate technical representatives for the working group with the following functions:

- **Confirm research needs for the national climate change risk assessment (NCCRA);**
- **Assess existing capacity and staff development needs;**
- **Facilitate the development of adaptation solutions by sector, based on results from the NCCRA; and**
- **Provide expertise and knowledge to implementing entities.**

**Establish a National Adaptation Action Program (NAAP):** The working group will coordinate with relevant federal- and emirate-level authorities to develop a list of potential adaptation options. The list of adaptation solutions will be prioritized, selected, and integrated into the NAAP. With roles and responsibilities clarified, a clear timeline established and resources allocated for priority adaptation actions under the NAAP, this will consolidate the implementation process. The NAAP will be updated every five years to include the prioritized sectoral and subnational adaptation actions.

A first step is to conduct a comprehensive NCCRA. It will build on existing studies on climate impacts and risks, to enable evidence-based decisions on adaptation measures. Currently, no comprehensive national-level risk assessment has been conducted for the UAE – the emirate-level assessments of climate change risks and solutions have been ad hoc. The NCCRA will be repeated regularly, and will be used as the basis to update the NAAP and include additional priority measures based on the latest evidence.

**Implement adaptation actions:** Parallel to conducting an NCCRA and implementing the NAAP, there are measures that can be implemented ahead of the decisions made from the assessment. These measures present immediate opportunities to rapidly increase resilience of infrastructures and ecosystems. These include actions prioritized for implementation, as follows:

- Establish a network of marine protected areas and terrestrial protected areas;
- Expand and map blue carbon potential across the country;
- Coordinate response and synergies between climate adaptation and disaster risk reduction; and
- Integrate and coordinate early warning systems.

**Mainstream adaptation into current and future policies:** Mainstreaming climate change vulnerabilities and risks entails incorporating climate risk, adaptation, and ecosystem services assessment in existing planning policies at the national and emirate levels.

**Strengthen and improve monitoring and observation of climate change:** The UAE will aim to strengthen its monitoring and observation systems required to track climate variables.

### Long-term actions (2030-2050)

Develop a dedicated adaptation pillar within the NCCMS: An online portal will be created that consolidate the national efforts on climate change adaptation. This will serve as an information and data repository for all climate-related data, information, and technical studies, including studies on climate change in the UAE, and will be publicly accessible. The online portal will also serve to build capacity and include locally relevant adaptation tools.

**Regularly review adaptation activities for updating the NAAP:** After the finalization of the NAAP, the Ministry of Climate Change and Environment (MOCCA) will conduct a national biennial, multi-sectoral stocktaking of adaptation projects and initiatives through a comprehensive participatory process. The stocktaking assessment will be conducted to understand the progress made in climate adaptation, and identify the capacity gaps that need to be addressed in the next planning cycle.



## 2.3. Private Sector-Driven Innovative Diversification Program

### Background

Pursuing climate-smart industry is one of the key entry points for the nation to advance its economic diversification agenda. Boosting the green industry will enable the UAE to diversify its economy, contributing to climate change mitigation and adaptation. A strong policy drive for economic diversification is currently led by the federal government, with strong support from the Emirates.

There are ambitious emirate-led industrial development plans to advance the industrial base into knowledge-intensive, technology-driven, high value-added industries. Clean energy presents major opportunities for diversification, given the drastic development planned from 0.02% share of power generation in 2011 to 27% by 2021.

**The private sector will need to play increasingly important roles in the transition toward a diversified green economy.** The private sector is expected to become a source of major innovation in technology, entrepreneurship, and business model development, as well as investors for diversification. However, the absence of enabling policies and regulations has been recognized as a significant gap.<sup>9</sup>

Boosting the green industry will enable the UAE to diversify its economy, contributing to climate change mitigation and adaptation.

#### Current federal policy framework

- UAE Vision 2021 specifies its objectives of creating a “Sustainable and Diversified Economy” as well as a “Knowledge-Based and Highly Productive Economy”.
- Green Economy for Sustainable Development initiative highlights green investment and technology.
- Green Agenda covers diversification mainly through the Green Diversification Program and the Environmental Goods and Services Program.
- National Innovation Strategy calls for the necessity of technological innovation and value-added products and services in the green market economy.
- SDG 9 focuses on “Industry, Innovation and Infrastructure”, and SDG 12 on “Responsible Consumption and Production”.

#### Current emirate policy framework

- Dubai Industrial Strategy 2030 promotes environment-friendly and energy-efficient manufacturing by limiting energy consumption and manufacturing pollutants, and supporting green economy initiatives.
- Abu Dhabi Industrial Development Strategy 2011-2015 sets the emirate’s target to raise the non-oil sector’s gross domestic product (GDP) contribution from 41% in 2005 to 64% by 2030; nurturing the manufacturing industry is a key priority.

<sup>9</sup> Based on the findings from the private sector stakeholder workshop in August 2016.

## Opportunities

Boosting green industry will sustain the nation's first-mover advantage on economic diversification in the Gulf region. The UAE is at the forefront of economic diversification in the region and is one of the most diversified economies (68.6% non-oil GDP in 2014).

Maximizing this advantage will hinge on the role of the private sector and the timely focus on climate-smart green industry. Early and active movers in this business will benefit from gaining a competitive advantage in the market as trade agreements increasingly favor green products and services.

**Green industry will curb industrial emissions, and at the same time provide increased economic opportunities.** Targeted government action to improve energy efficiency and industry practices is necessary. It is also timely and strategic as low-carbon technologies are becoming increasingly cost competitive.

**Greening existing industries and creating new ones will lead to economic spillovers in other sectors.** Unlocking opportunities in high value-added industries – by establishing innovative operations for delivering goods and services, or by enhancing environmental performance and minimizing externalities within the value chain – is key to boosting economic growth and climate resilience in the UAE.

**The green diversification agenda will enable the UAE to achieve its broader development objectives.** Businesses recognize climate action as an opportunity to create new markets for innovative products and services, yet more needs to be done. Abu Dhabi and Dubai for example, have been leading the way in implementing policies toward economic diversification, under the nationwide objective as outlined in the *UAE Vision 2021*.

**Strengthening government support for green industry will respond to the private sector's call for more proactive action by the government in providing an enabling environment.** Government can increase legislative support, reduce risks of climate-related investment, and create enabling policies to commercialize products and technologies.

## Way Forward

The proposed policy program will provide a platform for the private sector to address sustainability challenges, and incorporate concrete government actions to support businesses in pursuit of: greening existing industry practices (e.g., improving energy efficiency, introducing waste recycling), and creating or expanding climate-smart, green industries (e.g., high-efficiency electronic devices, a sustainable food industry and its global supply chain management).

## Immediate actions (2020)

**Strengthen public-private partnerships:** MOCCA's business engagement can be further strengthened by promoting the implementation of the Climate Plan and the Green Agenda, involving both large corporations and small and medium-sized enterprises (SMEs).

**Develop policies for climate-smart industries and services:** Key foundational policies for climate-smart, green industry need to consist of policy needs assessment, policy project scoping and identification, and project implementation. More specifically, policy actions to boost green industry could include:

- Voluntary carbon disclosure and efficiency enhancement agreements;
- Strengthened green public procurement legislations;
- Heightened environment standards for products and services to enter the UAE market;
- Certification and eco-labeling for green products and services; and
- Guidelines on industrial sector emissions MRV.

**Initiate a capacity development program:** The entry points will be:

- Identifying capacity gaps in industry players, primarily in SMEs (e.g., access to innovative green finance);
- Developing tailored training and technical support programs;
- Raising awareness on successful business cases already available in the UAE and assessing success factors; and
- Bridging national and global partnerships for innovative, climate-smart industry development.

## Long-term actions (2030-2050)

Green diversification is a continuous, incremental, and long-term engagement. Priority actions to be pursued by 2030 and 2050 include the following:

**Foster long-term partnerships between government and business in green market development and commercialization of innovative technologies:** The priority areas include: solar and alternative energy technology systems, water management and desalination technologies, waste management technologies, efficient transport technologies, and others. Fostering public-private partnerships involves promoting industry-led entrepreneurship and innovation through appropriate measures and support system.

**Provide a comprehensive support scheme for green start-ups and SMEs:** The scheme will facilitate access to finance, provide guidance and technical training, and offer opportunities within the public sector and overseas markets.

**Export promotion for green businesses:** Support includes providing latest research and information on overseas markets and environmental standards.



The Climate Plan builds on  
the existing policy framework  
for green growth and  
sustainable development.

Most notably, there are a wide range of ongoing initiatives directly related to climate change mitigation and adaptation under the Green Agenda 2015-2030 that may be replicated or scaled up.

### 3.1. The Climate Plan and the Green Agenda

The foundation of the Climate Plan are the climate change relevant initiatives under the UAE Green Agenda. Many of the 96 Green Agenda initiatives directly relate to climate change mitigation and adaptation, and could potentially be replicated or scaled up in the following sectors:



#### Water and Electricity

Energy efficiency is the most rational approach toward a green economy as savings measures are generally far less expensive than other methods.



#### Oil and Gas

The oil and gas industry is the source of around 30% of the UAE's GDP. Although economic diversification is gaining momentum, hydrocarbons will remain an important part of the country's economy. Therefore, continuous improvement of the performance of the sector is important.



#### Buildings

In the UAE, buildings consume approximately 80% of the electricity. There are existing measures and building codes that could be applied to increase energy efficiency in buildings. More effort, however, is required to retrofit and modernize old buildings. Overall, the potential for energy and water savings in the buildings sector is significant.



#### Transport

Underpinning the UAE's strategic position as a global logistics hub is a transport network that allows for rapid, effective movement of people and goods. Managing transport-related GHG emissions will realize wider economic and social benefits.



#### Waste

Waste is an important element in climate change mitigation, especially for the UAE, a country experiencing strong economic and population growth. The Green Agenda includes a 75% municipal waste recovery target under the *UAE Vision 2021*.



#### Manufacturing

Investments in the manufacturing sector present key entry points for economic diversification in the UAE. However, most manufacturing activities especially aluminum, steel, and cement production are highly energy intensive, and thus could benefit from more efficient production systems.



#### Tourism

Being one of the fastest growing travel destinations in the world, the UAE's hospitality sector is another sector that is contributing significantly to the GDP of the country, providing jobs and attracting capital investments. The rapid growth of this industry should therefore be effectively managed by ensuring that sustainability measures are put in place.



#### Agriculture and Fisheries

The UAE is highly vulnerable to climate change, and climate-resilient agriculture and fisheries are important to ensure food security and address key challenges such as limited arable land, intense heat, high salinity, water shortage, and heavy reliance on food imports.



#### Financial Services

The increasing contribution of the finance sector to the UAE's GDP offers opportunities to leverage financial resources that will help implement climate action and transform these investments into new growth engines that support economic diversification.

### 3.2. Major Progress

The large-scale deployment of renewable energy is a notable progress in the UAE's transition toward a green economy. This is demonstrated by the Mohammed bin Rashid Solar Park, a mega solar project with a capacity target to generate 5,000 MW by 2030.

Once completed, it is expected to become the world's largest solar park on a single plot. Abu Dhabi already operates Shams 1, a 100 MW concentrated solar power plant powering 20,000 homes.

**The UAE has also achieved improvements in energy efficiency.** Compared to increasing energy supply, investing in energy efficiency has the higher potential for cost effective management of carbon emissions. Thus, energy efficiency is a priority issue for the UAE. Dubai is implementing its Clean Energy Strategy 2050, which aims to reduce energy and water consumptions by 20% by 2020 and 30% by 2030. Key initiatives in energy efficiency revolve around green buildings regulation and retrofits, district cooling, wastewater reuse, and standards and labels for appliances and lighting systems.

**The UAE is building sustainable cities.** Masdar City in Abu Dhabi and the Sustainable City in Dubai combine a number of efficiency measures in building design and landscape architecture. Giving preference to smart developments over traditional ones in bidding processes sends a strong policy signal for efficiency. It also advances the UAE's economic diversification agenda as it creates more demand for green products, services, and technologies. The UAE's efforts in building green cities redefines urban planning approaches, and establishes itself as a global hub for clean-tech start-ups, green SMEs, regional offices for multinational companies, as well as academic and research and development institutions.

**The UAE has provided an international platform for discussing green economy issues.** The UAE has been steering the international debate on green growth and climate change issues by hosting high-profile conferences that convene top decision-makers and leaders around the world. These include, inter alia, the World Government Summit, Abu Dhabi Sustainability Week, the World Green Economy Summit, and the Global Conference of the Partnership for Action on Green Economy (PAGE).

In addition to the aforementioned milestones, next page table presents some of the major progress that the UAE has achieved in pursuing climate-resilient green growth under the Green Agenda.



Courtesy of Masdar



Courtesy of The Sustainable City (Dubai)



## Water & Electricity

- **Subsidy reform:** Water and electricity authorities throughout the country are revising tariff structures to cut subsidies, increasing prices gradually.
- **Public lighting:** Abu Dhabi has issued the first specifications for public lighting in the Middle East, with estimated energy savings of 67% and carbon savings of 80% compared to current practices and technologies.
- **Smart meters:** Smart grids are redefining energy consumption in the UAE. Abu Dhabi and Al Ain have implemented a smart metering program to automate the meter reading process of water and electricity meters. Dubai will install 1 million smart meters in apartments and villas in five years.



## Oil & Gas

- **Zero flaring:** The UAE is the first country in the region to move toward a zero-flaring policy and now mandates non-flaring operations as the norm while allowing flaring only in unavoidable circumstances.
- **Carbon capture and storage:** Dubai's clean coal plant, scheduled to be completed by 2023 at Hassyan, will include provisions for incorporating carbon capture and storage. Al Reyadah is the world's first carbon capture and storage project in the iron/steel sector with an expected carbon savings at around 800,000 tons annually.



## Buildings

- **Estidama:** As the first program of its kind in the Arab region, Estidama (sustainability in Arabic), is considered as one of the most transformative measures to date in improving the efficiency performance of new buildings in Abu Dhabi, promoting ratings on sustainability in the design, planning, and construction phases of new urban developments.
- **Green building regulations:** Dubai has developed a mandatory code for all buildings that sets energy, water, materials, and waste compliance standards. Federal buildings have been built in compliance with the UAE Green Building Guidelines.
- **Energy service companies (ESCOs):** The Etihad Energy Service Company has been established to facilitate the creation of a performance market for ESCOs and develop energy efficiency projects, focusing on efficiency technologies, building retrofits, district cooling and capacity building with a target of retrofitting 30,000 buildings by 2030.



## Transport

- **Public transport:** Dubai is aiming to ensure that 20% of all trips will be made using public transport by 2020, and 30% by 2030. Today, 14% of all journeys in Dubai are made using public transport.
- **Green vehicles:** Dubai's first fleet of hybrid taxis is expected to grow to cover half of all taxis on the road in the emirate by 2021, a number estimated to be around 4,750 taxis. Moreover, 100 electric vehicle charging stations have been deployed by the Dubai Electricity and Water Authority (DEWA) at gas stations, parks, and office buildings.
- **Fuel economy standards:** In September 2016, the UAE announced the introduction of a fuel economy standard to be implemented in 2017. The Abu Dhabi National Oil Company (ADNOC) and Emirate Transport's compressed natural gas conversion scheme is an example of helping the switch to cleaner fuels.



## Waste

- **Waste-to-energy:** A number of waste-to-energy facilities are in the construction or approval phase in the UAE and it is expected that these facilities will handle up to 2 million tons of municipal solid waste per year by 2020.
- **Waste recycling:** The Emirate of Sharjah is the leader in ambition for the full diversion of waste from landfill. Its material recovery facility handles around 100,000 tons of waste per day, 67% of which is being recycled.
- **Wastewater management:** A major sewerage network is currently under construction in Abu Dhabi. The Strategic Tunnel Enhancement Program (STEP) will have a capacity of 1.7 million m<sup>3</sup>/day by 2030 and treated wastewater will be used for irrigation around the city.



## Manufacturing

- **Greener manufacturing processes:** Dubai has succeeded in reducing its GHG intensity in production by 12% in five years.<sup>10</sup> Instrumental to this success is the effort of the Emirates Global Aluminium (EGA) in achieving thermal efficiency of 46-48% by introducing co-generation and combined cycle configuration in power stations.
- **Enhanced cement production:** Cement producers in the UAE have started to use eco-friendly materials in manufacturing concrete. This does not only lead to environmental benefits, but also reduce cost and improve the durability of the materials.



## Tourism

- **Sustainable tourism development:** To incorporate sustainability in strategies for tourism, Abu Dhabi and Dubai have introduced a Sustainable Tourism Framework, Green Hotel Guidelines, and green tourism awards.
- **Eco-tourism promotion:** As the country transforms itself into a major leisure and business destination, increasing options for eco-tourism such as Sir Bani Yas Island, Dubai Desert Conservation Reserve, and Abu Dhabi Mangrove Natural Park are enhancing public awareness and appreciation of the UAE's precious ecosystems.



## Agriculture & Fisheries

- **Hydroponics:** This technique represents the UAE's adaptive mechanism to cope with dry desert climate by promoting water efficiency and improving quality of crops. Hydroponics allows the growth of crops through nutrient-rich solutions instead of soil, and there are already 87 commercial farms in the UAE benefitting from this farming method.
- **Organic farming:** The UAE has institutionalized organic farming by introducing a food certification scheme for both domestic and imported food products. Organic farms have been providing employment opportunities by connecting directly with supermarkets and retailers to establish a permanent market for organic food.



## Financial Services

- **Mubadala Capital:** Part of Mubadala's fund is invested in a wide portfolio of renewable energy and cleantech companies to enable them to realize their full potential in line with the company's mission and the UAE's overall development objectives.
- **Dubai Green Fund:** This fund will support the implementation of viable green economy programs and projects, totaling AED 100 billion (USD 27 billion). This will serve as seed capital to be combined with resources from local and international investors to accelerate the uptake of green products and services.

#### 04. ENABLERS: MEANS OF IMPLEMENTATION

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The success of the Climate Plan depends on main catalysts that enable the achievement of key outcomes.

These include – but are not limited to – financing, capacity building, governance, monitoring and evaluation, awareness raising and communications, as well as international cooperation. Leveraging these key enablers is a prerequisite for the effective implementation of the Climate Plan.

## 4.1. Innovative Green Finance

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**In the UAE, green finance is gaining momentum but stronger enforcement of policies and regulations in linking bankable projects and financiers is needed. Other challenges identified by financial institutions include the high risk of green investments, long payback period, and profitability of green projects.**

The prevailing positive attitude toward sustainability constitutes the driving force behind the increasing number of UAE financial institutions introducing green finance products and services. This is demonstrated by the systematic integration of sustainability into their regular operations and procedures. Climate change, extreme weather events, and environmental factors are identified as major risks for businesses. Corporate social responsibility, cost savings and efficiency, and reputation and branding are the major rationale for green finance in the UAE.<sup>11</sup>

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### For the government:

To highlight the kind of urgent support or facilitation that the government can provide to scale up and accelerate green finance uptake in the UAE, the following are critical factors: (1) providing a credible and stable enabling environment by improving policy coherence and coordination; (2) developing adequate regulations and incentives for green technologies; and (3) supporting capacity development for green entrepreneurs and financial institutions.

### For financial institutions:

The alignment of business goals with broader social and environmental sustainability has become essential. Financial institutions have to embrace a new approach to minimize risks of inaction and maximize the prospect of green business opportunities. This can be achieved by: (1) demonstrating a clear vision that puts sustainability at the heart of corporate strategy; (2) ensuring high-level commitment to sustainability; (3) elevating accountability and transparency on sustainability issues within top management; and (4) carrying out comprehensive communications and awareness raising across the board. As a first step, more than 30 UAE-based financial institutions have already pledged their commitment to innovative green finance under the Dubai Declaration on Sustainable Finance launched at the 14<sup>th</sup> Global Roundtable of the United Nations Environment Programme's Finance Initiative, held in Dubai in October 2016.

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## 4.2. Capacity Building

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**The job prospects in a green economy are promising but require the matching of skill sets.**

By 2030, the UAE's prospective green economy is projected to generate around 160,000 new jobs. Simultaneously, there will be a shift in employment from conventional to fast-growing sectors that help advance climate change mitigation and adaptation, such as clean energy, green manufacturing, and environmental goods and services. Many of these opportunities will create high value-added green jobs, but more sophisticated level of skills and technical expertise will be needed.

Meeting the demands of the knowledge-based green economy thus requires building the capacity of the nation's workforce. This entails ensuring that the education and training system is reoriented to meet the evolving needs of the job market. Some existing activities in the UAE are already dedicated to preparing its future workforce for the green economy. They include various educational programs, notably: "Our Generation", the joint program of MOCCA and the Ministry of Education to develop school curricula on environmental sustainability; the EAD's Sustainable Campus Initiative; the Dubai Electricity and Water Authority and Dubai Carbon's Carbon Ambassador Program; the Young Future Energy Leaders Program; various capacity building programs organized by the Global Green Growth Institute; and nearly 20 sustainability-related undergraduate and postgraduate courses offered by higher education institutions.

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### Leveraging young local talents

In line with the Youth Empowerment Strategy as well as the Emiratization Strategy, the UAE's capacity building approach for climate action also focuses on youth. It is important to note that the UAE has a generally young population, in which the working age population (aged 15-64 years) grew at a rate of 25% between 2000 and 2015, and is set to grow further. Thus, capacity building on technical, managerial, and vocational skills is critical to prepare them for greener roles and responsibilities in the future.

### Comprehensive capacity needs assessment

The UAE needs to estimate the potential opportunities and shift of employment from conventional to new and fast-growing sectors such as clean energy, advanced manufacturing, and environmental goods and services. This will form the basis for a concrete roadmap that outlines expected skill and labor force requirements, and guides efforts toward meeting them.

### Close collaboration between academia and industry

The labor market and education mismatch is significant and needs to be addressed to facilitate a successful transition toward a green economy. Thus, fostering green-oriented training programs, strengthening the intellectual foundation for green technologies and services, and upgrading higher education curricula are imperative.

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<sup>11</sup> UAE, Ministry of Environment and Water, Central Bank of the UAE and United Nations Environment Programme – Finance Initiative, 2015. *State of Green Finance in the UAE: The first national survey on contributions of financial institutions to Green Economy.*

### 4.3. Governance, and Monitoring and Evaluation

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**The implementation of the Climate Plan will be overseen by the UAE Council on Climate Change and the Environment as an inter-ministerial, inter-emirate governance body.**

MOCCA will take the role of the secretariat to the CC&EC. The Council succeeds the Emirates Green Development Council that was set up to govern and monitor the implementation of the Green Agenda.

The proposed governance structure pursues a multi-sectoral, multi-stakeholder approach by involving various ministries and emirates. The technical working group to be formed will engage a wide range of actors from government, the private sector, and civil society. Executive power will be given to the CC&EC in reviewing and approving the activities to implement the Climate Plan.

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**The Climate Plan recognizes the essential tasks for ensuring an effective and results-oriented monitoring and evaluation system, namely:**

- Data gathering;
- Data processing and analysis using sound tools and methodologies;
- Communication of results to inform decision-makers; and
- Policy program cycle management, integrating performance review and stakeholder feedback.

**MOCCA will take primary responsibility for monitoring and evaluating the Climate Plan through the following activities:**

- Setting and tracking KPIs;
  - Coordinating Council member entities for data inputs and progress updates;
  - Preparing comprehensive progress reports on a regular basis; and
  - Communicating key progress with stakeholders.
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### 4.4. Awareness Raising and Communications

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**Effective awareness raising and communications on climate change is an essential component of the Climate Plan.**

It is through this enabler that widespread, accurate understanding of climate change and its impacts in the UAE will be achieved. Moreover, awareness raising and communications play a pivotal role in creating a positive, engaged, and supportive group of stakeholders in government, business, and civil society throughout the course of implementing the Climate Plan.

Awareness raising and communications will be required at every stage of implementing the Climate Plan. From the start, creating awareness and understanding of climate change, the associated risks, and related responses (e.g., policy instruments, programs, and activities) will be vital. Raising awareness about stakeholders' roles and responsibilities on climate action, and communicating success will also be important throughout the implementation process. The provision of accurate, relevant, and timely information on the implementation of the Climate Plan can be used by stakeholders for informed decision-making in the future.

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**The UAE's awareness raising and communications campaign on climate change will be based on an aspiration to create an informed society that is supportive and willing to take action on climate change. It will be achieved through the following objectives:**

- Enhance public awareness and understanding of climate change, and instill the need for action and responsibility to act;
- Equip targeted audiences with ample and accurate information on why addressing climate change is important, and how they can contribute to climate mitigation and adaptation; and
- Communicate relevant aspects of the Climate Plan implementation to targeted audiences, ensuring that they hold supportive attitudes toward its progression.

MOCCA will lead the awareness raising and communications campaign, by bringing together the most relevant and appropriate partners and stakeholders, including government entities, industry, private business, the community, NGOs, academia, youth groups, and media.

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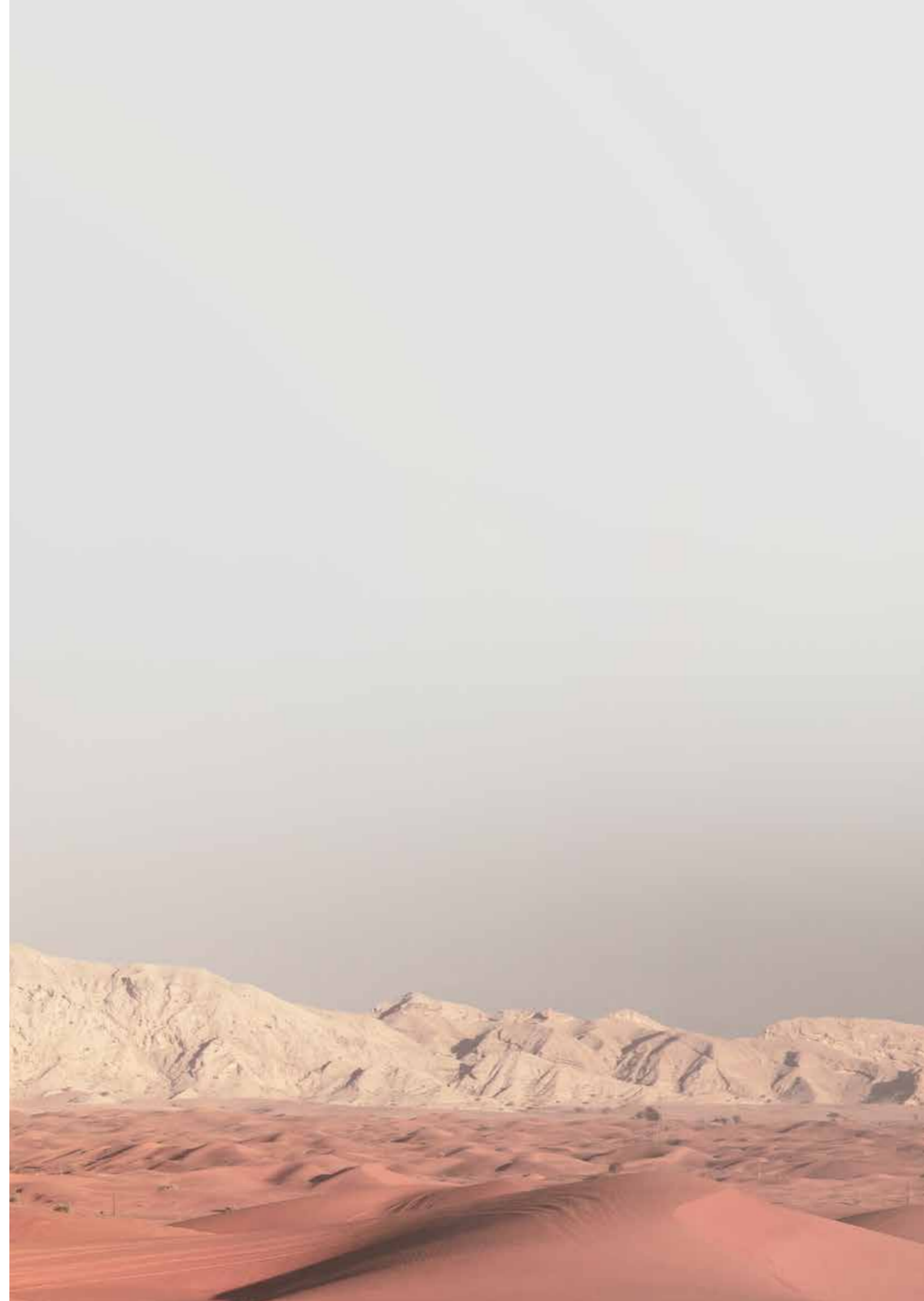
## 4.5. International Cooperation

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Going beyond the achievement of national goals, the UAE is committed to fulfilling its global commitments, such as the Paris Agreement and the SDGs. The UAE has been actively engaged in international climate change and sustainable development negotiations to ensure that UAE's interests are protected.

The UAE makes substantive contributions by hosting a number of high-level global dialogues and platforms to catalyze climate action and promote global cooperation, such as the annual Abu Dhabi Sustainability Week and the World Government Summit. The UAE has also been supporting other developing countries, for example by providing funding of close to USD 1 billion for the deployment of renewable energy.

Moving forward, in order to further play this leadership role, the UAE will seek means to enhance its technical capabilities through technology transfer and financing mechanisms available to the country, for example, the Green Climate Fund, Global Environmental Facility, and Adaptation Fund.





### Annex: Alignment of the Climate Plan with existing UAE strategies and policies.

	Vision 2021 <sup>3</sup>	Green Agenda <sup>4</sup>	Climate Plan
<b>Year launched</b>	2010	2015	2017
<b>Timeframe</b>	2021 (UAE's Golden Jubilee Year)	Medium term (up to 2021), and long term (up to 2030 and beyond)	2020, 2025, 2030, 2050
<b>Alignment</b>			
The Climate Plan outlines key actions by 2020 as immediate steps to support the achievement of the <i>UAE Vision 2021</i> objectives, making sure that climate impacts will not disrupt the achievement of economic objectives. The timeframe of the Climate Plan also aligns with the Green Agenda with its medium- to long-term timeframe but with more specific intervals (2025, 2030, 2050) for robust monitoring and reporting of progress.			

	Vision 2021 <sup>3</sup>	Green Agenda <sup>4</sup>	Climate Plan
<b>Year launched</b>	2010	2015	2017
<b>Coverage</b>	All encompassing	Multi-sectoral (green growth)	Multi-sectoral (climate change)
<b>Alignment</b>			
Given the cross-cutting nature of climate change, the Climate Plan shares a wide range of issues directly related to green growth and sustainable development.			

	Vision 2021 <sup>3</sup>	Green Agenda <sup>4</sup>	Climate Plan
<b>Year launched</b>	2010	2015	2017
<b>Objectives</b>	To make the UAE among the “best countries” in the world by 2021	To outline the governance and programmatic structure for implementing the Green Growth Strategy, Green Economy actions, and next steps	To address the causes and impacts of climate change, advance the UAE's economic goals, and concurrently achieve environmental and social objectives
<b>Alignment</b>			
The Climate Plan enables the achievement of both the <i>UAE Vision 2021</i> and Green Agenda objectives by transforming climate change from challenges into opportunities that will yield positive economic, environmental, and social outcomes. It aims to ensure resilience from climate impacts, which leads to a better quality of life.			

	Vision 2021 <sup>3</sup>	Green Agenda <sup>4</sup>	Climate Plan
<b>Year launched</b>	2010	2015	2017
<b>Focus</b>	National Agenda: 1. Cohesive Society and Preserved Identity 2. Safe Public and Fair Judiciary 3. Competitive Knowledge Economy 4. First-Rate Education System 5. World-Class Healthcare 6. Sustainable Environment and Infrastructure	5 pillars (Strategic Objectives): 1. Competitive Knowledge Economy 2. Social Development and Quality of Life 3. Sustainable Environment and Valued Natural Resources 4. Clean Energy and Climate Action 5. Green Life and Sustainable Use of Resources	Priorities: 1. GHG Emissions Management 2. Climate Adaptation 3. Diversification through Innovative Solutions
<b>Alignment</b>			
Mitigation and adaptation activities are essential components to help achieve “Sustainable Environment and Infrastructure”, and “Competitive Knowledge Economy” of the <i>UAE Vision 2021</i> , as well as strengthen all five pillars of the Green Agenda. While the focus is placed on climate change, the benefits will have positive spillovers on the economy, the environment, and society.			

	Vision 2021 <sup>3</sup>	Green Agenda <sup>4</sup>	Climate Plan
<b>Year launched</b>	2010	2015	2017
<b>Programmatic Structure</b>	(As a high-level vision, specific programs are distributed across all ministries and agencies.)	1. National Green Innovation 2. Green Diversification 3. Integrated Green Infrastructure 4. Green Workforce and Talent 5. Natural Capital and Resilience 6. Environmental Goods and Services 7. Integrated Power and Water Management 8. National Renewable Energy 9. National Green Economy Data 10. National Energy and Water Efficiency 11. National Waste-to-Resource 12. National Sustainable Transport	1. National GHG Emissions Management System 2. National Adaptation Planning and Implementation 3. Private Sector-Driven Innovative Diversification

<b>Alignment</b>			
The Climate Plan will add value by addressing the following notable gaps in the policy landscape: (1) lack of an overarching GHG emissions management system and MRV; and (2) the absence of comprehensive vulnerability assessment at the national level that will guide adaptation actions. Simultaneously, the focus on developing a greener industry in the Climate Plan will reinforce Green Agenda programs by strengthening policy tools and instruments for private sector-led innovation and market development.			

	Vision 2021 <sup>3</sup>	Green Agenda <sup>4</sup>	Climate Plan
<b>Year launched</b>	2010	2015	2017
<b>Measurement</b>	51 National KPIs	41 Green KPIs	Climate Plan KPIs are planned based on National KPIs and Green KPIs.

<b>Alignment</b>			
The set of indicators of the Climate Plan will be aligned with the National KPIs of the <i>UAE Vision 2021</i> and the Green KPIs of the Green Agenda. It will also be largely in line with the SDGs.			

3. The *UAE Vision 2021* is the national blueprint for social, economic and environmental development in the UAE. It sets the key themes for socioeconomic development, and calls for a shift to a diversified and knowledge-based economy. In a nutshell, this high-level vision is summarized as follows: “In a strong and safe union, knowledgeable and innovative Emiratis will confidently build a competitive and resilient economy. They will thrive as a cohesive society bonded to its identity and enjoy the highest standards of living with a nurturing and sustainable environment.”

4. The *UAE Green Agenda 2015-2030* was approved in January 2015 as an overarching framework of actions for the Green Economy for Sustainable Development initiative (UAE Green Growth Strategy). Its five strategic objectives are: (1) competitive knowledge economy; (2) social development and quality of life; (3) sustainable environment and valued natural resources; (4) clean energy and climate action; and (5) green life and sustainable use of resources. They are broken down into 12 programs, 31 subprograms, and 96 initiatives.



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